

Message Text

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INFO OCT-01 ADP-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

ACDA-19 CIAE-00 INR-10 L-03 NSAE-00 NSC-10 SCI-06

SCEM-02 OMB-01 TRSE-00 ABF-01 RSR-01 /141 W

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R 220843Z AUG 73

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 3254

INFO AEC GERMANTOWN

UNCLAS SECTION 1 OF 4 IAEA VIENNA 6902

E. O. 11652: N/A

TAGS: OCON IAEA US

SUBJECT: IAEA 17TH GENERAL CONFERENCE - MISSION RECOMMENDATIONS

REF: A. IAEA VIENNA A-382 (AUSTRALIAN CANDIDACY FOR PRESIDENT
OF GC

B. IAEA VIENNA A-435 (GDR MEMBERSHIP APPLICATION)

C. IAEA VIENNA A-394 (OFFICIAL NOTIFICATION OF GC)

D. IAEA VIENNA 6264 (GC SCHEDULE CABLE)

E. MISSION MEMCON, SCHEDULING OF AGENCY MEETINGS 1973-1974,
6/28/73 (COPIES POUCHED IO/SCT, KENT)

F. IAEA VIENNA A-442 (73 SUPPLEMENTAL)

G. IAEA VIENNA A-474 (RULES OF PROCEDURE)

H. IAEA VIENNA 4951 (BOARD DESIGNATIONS IN JUNE)

I. IAEA VIENNA A-441 (BOARD ROTATIONAL LETTER)

J. IAEA VIENNA A-475 (VOLUNTARY CONTRIBUTIONS LETTER)

1. SUMMARY: MOST IMPORTANT ISSUES TO BE FACED BY 17TH IAEA GC ARE
REVISION OF GC RULES OF PROCEDURE AND ELECTION OF MEMBERS TO
BOARD TO COMPLETE ITS EXPANSION FROM 25 TO 34. UNANIMOUS
APPROVAL OF DGR MEMBERSHIP APPLICATION EXPECTED ON OPENING
DAY. FINANCIAL ITEMS, INCLUDING BUDGET, SCALE OF ASSESSMENTS
AND TARGET FOR VOLUNTARY CONTRIBUTIONS FOR 1974 AND SUP-
PLEMENTALS FOR 1973, SHOULD BRING GC APPROVAL OF BOARD
RECOMMENDATIONS; MISSION ANTICIPATES SHARP COMMENT (AT VERY
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LEAST) AT SIZE OF SPECIAL APPROPRIATIONS REQUIRED TO COMPENSATE

FOR CURRENCY INSTABILITY, BUT SEES LITTLE PROBABILITY THAT GC WILL OVERTURN BOARD RECOMMENDATIONS. MISSION ALSO ANTICIPATES ATTEMPT BY LDC'S TO START BUILDING RECORD PREPARATORY TO INCREASE BY BOARD NEXT SPRING OF TARGET FOR VOLUNTARY CONTRIBUTIONS FOR 1975. MISSION SEES NO EXTRANEIOUS POLITICAL ISSUES LIKELY TO ARISE. COMMENTS AND RECOMMENDATIONS, KEYED TO ITEM NUMBERS IN PROVISIONAL AGENDA (GC(XVII)/497) FOLLOW. ACTION REQUESTED: DEPT INSTRUCTIONS TO USDEL FOR 17TH GC. END SUMMARY.

2. RULES OF PROCEDURE: DESPITE EARLIER PROPOSAL THAT GC REVISE ITS RULES OF PROCEDURE (SEE ALSO PARA 20 BELOW) ON OPENING DAY SO THAT REMAINDER OF SESSION COULD TAKE PLACE UNDER NEW RULES, DECISION BY DG AFTER CONSULTATION WITH JUNE BOARD WAS TO SCHEDULE REVISION OF RULES FOR CLOSING DAY OF GC. MOST OF 17TH GC WILL THEREFORE BE CONDUCTED IN ACCORDANCE WITH EXISTING RULES OF PROCEDURE CONTAINED GC(VII)/INF/60. REVISION OF RULES (SEE REF G FOR TEXT) WILL BE SUBMITTED TO ADMINISTRATIVE AND LEGAL (A&L) COMMITTEE FOR INITIAL DISCUSSION, AND ITS REPORT WILL BE APPROVED IN PLENARY, JUST BEFORE ELECTIONS TO NEW BOARD OF GOVERNORS (SINCE SOME OF REVISIONS IN RULES ARE REQUIRED TO IMPLEMENT STATUTE AMENDMENT ENLARGING SIZE OF BOARD).

3. AGENDA ITEM 1 - OPENING OF SESSION: NOT ACTION REQUIRED.

4. AGENDA ITEM 2 - ELECTION OF PRESIDENT: CONSENSUS AMONG PERMANENT MISSIONS IS THAT ROBERT BOSWELL, CHAIRMAN OF AUSTRALIAN AEC, SOLE CANDIDATE, WILL BE ELECTED UNANIMOUSLY (REF A). MISSION RECOMMENDS US JOIN IN GC CONSENSUS FOR BOSWELL ELECTION.

5. AGENDA ITEM 3 - CREDENTIALS: (A) APPOINTMENT OF CREDENTIALS COMMITTEE: PRESIDENT WILL PROPOSE 9 MEMBER COMMITTEE BASED ON CONSENSUS AMONG MISSIONS ON COMPOSITION. SEPTTEL ON PROPOSED COMPOSITION FOLLOWS. RECOMMEND US JOIN CONSENSUS ACCEPTING PRESIDENT'S PROPOSAL. (B) REPORT OF CREDENTIALS COMMITTEE: MISSION KNOWS OF NO DISPOSITION BY ANY MEMBER TO CHALLENGE FORMALLY THE CREDENTIALS OF ANY OTHER MEMBER LIKELY TO ATTEND; MISSION WILL REPORT IF ANY CHALLENGES ARISE. BARRING THIS, RECOMMEND THAT US JOIN IN ACCEPTANCE OF ROUTINE REPORT THAT, SUBJECT TO RECEIPT OF USUAL BATCH OF DELAYED CREDENTIALS FOR UNCLASSIFIED

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DELEGATES COVERED BY INTERIM ACREDITATION, ALL CREDENTIALS ARE IN ORDER. WE EXPECT THAT USSR, ROMANIA, AND ONE OR TWO OTHERS WILL, AS USUAL, RECORD IN CREDENTIALS COMMITTEE AND PLENARY THEIR OBJECTION TO PRESENCE OF VIET-NAM AND POSSIBLY KOREA, BUT THIS WILL NOT GO BEYOND STATEMENTS FOR THE RECORD.

6. AGENDA ITEM 4 - ELECTION OF VICE-PRESIDENTS: SEPTTEL FOLLOWS ON SLATE OF 8 V-P S. ASSUMING PAST PATTERN HOLDS OF UNCONTESTED

CONSENSUS SLATE, MISSION RECOMMENDS US JOIN IN CONSENSUS.

7. AGENDA ITEM 5 - APPOINTMENT OF GENERAL COMMITTEE: SEPTEL
FOLLOWS ON CHAIRMEN OF TWO MAIN COMMITTEES AND FOUR ADDITIONAL
MEMBERS OF GC. ASSUMING PAST PATTERN OF CONSENSUS SLATE HOLDS,
MISSION RECOMMENDS US JOIN CONSENSUS. (UNDER RULES OF PROCEDURE,
GENERAL COMMITTEE CONSISTS OF VICE-PRESIDENTS, ADDITIONAL MEMBERS
AND CHAIRMEN OF MAIN COMMITTEES.)

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8. AGENDA ITEM 6 - APPLICATIONS FOR MEMBERSHIP: ONLY APPLICATION
RECOMMENDED BY BOARD IS GDR (REF B). MISSION RECOMMENDS US
JOIN IN CONSENSUS APPROVING APPLICATION. MISSION STILL UNDER-
STANDS THAT GDR WILL WISH DEPOSIT INSTRUMENT OF ACCEPTANCE OF
STATUTE WITH USG IMMEDIATELY UPON APPROVAL ITS APPLICATION, WHICH
NOW EXPECTED DURING MORNING SESSION, TUESDAY, SEPT. 18. REQUEST
THAT, UPON GDR DEPOSIT, DEPT ADVISE MISSION BY IMMEDIATE CABLE
TO INFORM DG THAT FORMALITIES COMPLETE, ENABLING DGR TO TAKE
SEAT AS FULL MEMBER (AND MAKING IT LIABLE FOR FULL-YEARS'S
ASSESSMENT).

9. AGENDA ITEM 7 - ADOPTION OF AGENDA: MISSION AWARE OF NO
PROPOSALS FOR ADDITIONAL ITEMS BEYOND PROVISIONAL AGENDA
TRANSMITTED REF C. PROVISIONAL AGENDA INCLUDES NO ITEMS
PRESENTING PROBLEM FOR US. ALLOCATION TO COMMITTEES FOLLOWS
NORMAL PATTERN IN PREVIOUS YEARS. BARRING ADDITIONAL ITEMS,
ON WHICH MISSION WILL REPORT IF ANY PROPOSED, MISSION RECOMMENDS

US JOINING CONSENSUS ACCEPTING PROVISIONAL AGENDA CONTAINED
GC(XVII)/497.

10. AGENDA ITEM 8 - APPOINTMENT OF DIRECTOR GENERAL: JUNE
BOARD REAPPOINTED DG SIGVARD EKLUND (SWEDEN) TO FOURTH FOUR-YEAR
TERM BEGINNING DECEMBER 1, SUBJECT TO APPROVAL OF GC. MISSION
KNOWS OF NO OPPOSITION AND RECOMMENDS US JOIN IN UNANIMOUS
APPROVAL OF EKLUND REAPPOINTMENT.
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11. AGENDA ITEM 9 - STATEMENT BY DG: NO ACTION REQUIRED.

12. AGENDA ITEM 10 - GENERAL DEBATE: MISSION COMMENTS
ON DRAFT STATEMENT BEING PREPARED IN WASHINGTON FOR HEAD OF USDEL
(FIRST SPEAKER) TRANSMITTED INFORMALLY TO AEC. AT END OF GENERAL
DEBATE, PRESIDENT WILL PROPOSE THAT AGENCY'S ANNUAL REPORT FOR
1972-3 (GC/XVII)/500) BE APPROVED. MISSION RECOMMENDS THAT US,
AS AT JUNE BOARD, JOIN CONSENSUS APPROVING REPORT.

13. AGENDA ITEM 11 - CLOSING DATE OF SESSION: SECRETARIAT FEELS
THAT GC WILL BE ABLE COMPLETE BUSINESS ON MONDAY, SEPTEMBER 24,
PROBABLY WITH SINGLE MORNING SESSION AND ALMOST CERTAINLY BY END
OF DAY (REF D.). MISSION RECOMMENDS US ACCEPT EITHER MONDAY,
SEPTEMBER 24, OR, IF GC BUSINESS APPEARS TO REQUIRE EXTRA DAY,
TUESDAY, SEPTEMBER 25 AS CLOSING DATE FOR 17TH SESSION.

14. AGENDA ITEM 12 - OPENING DATE OF 18TH SESSION: AS DISCUSSED
REF E, GC WILL HAVE TO BE SCHEDULED SOMEWHAT EARLY IN 1974
TO AVOID CONFLICT WITH WORLD ENERGY CONFERENCE IN DETROIT AT
END OF SEPTEMBER. DISCUSSION OF REVISION OF GC PROCEDURES AND
PRACTICES HAS RESULTED IN INFORMAL CONSENSUS THAT GC SHOULD
BEGIN ON MONDAY, INSTEAD OF TUESDAY, AS IN PAST, AND ATTEMPT
IN FUTURE TO COMPLETE BUSINESS WITHIN ONE WORKING WEEK. MOST
LIKELY DATE FOR OPENING OF 18TH SESSION IS MONDAY, SEPTEMBER
16, 1974 (WITH PROBABLE CLOSE ON FRIDAY, SEPTEMBER 20). MISS-
ION RECOMMENDS US JOIN CONSENSUS FAVORING THIS DATE FOR OPEN-
ING OF 18TH SESSION, WHICH WILL BE HELD IN VIENNA.

15. AGENDA ITEM 13 - AGENCY'S BUDGET FOR 1973: GC WILL BE
ASKED TO APPROVE SUPPLEMENTAL ASSIGNMENT ON MEMBERS IN AMOUNT
OF \$1.25-MILLION (REF F). SECRETARIAT INFORMS US THAT PRE-GC
BOARD WILL DEFINITELY BE REQUESTED TO RECOMMEND INCREASE IN
SUPPLEMENTAL APPROPRIATION TO BE APPROVED AT SAME TIME,
PROBABLY ON ORDER OF \$350-400,000, TO BE COVERED ENTIRELY
BY ASSESSMENT TO BECOME DUE FROM DGR AND PROJECTED PROBABLE
INCREASE IN OTHER INCOME. MISSION ASSESSMENT IS THAT SUPPLEMENTAL
APPROPRIATION WILL BE REQUIRED TO PREVENT FURTHER CUTS IN AGENCY
PROGRAM BECAUSE OF ADVERSE EFFECTS ON AGENCY FINANCIAL POSITION
FROM CURRENCY INSTABILITY THIS YEAR. MISSION RECOMMENDS US SUP-

PORT GC APPROVAL OF SUPPLEMENTAL ASSESSMENT OF \$1.25-MILLION AND
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SUPPLEMENTAL APPROPRIATION (TO BE FINANCED BY THIS ASSESSMENT,
GDR ASSESSMENT AND INCREASED OTHER REVENUES) ON ORDER OF \$1.7-
MILLION, SUBJECT TO ADEQUATE JUSTIFICATION OF REQUIREMENT FOR
EXACT AMOUNT OF LATTER ITEM WHEN IT PRESENTED TO PRE-GC BOARD.

16. AGENDA ITEM 14 - AGENCY' BUDGET FOR 1974: GC HAS AUTHORITY
TO APPROVE BUDGET OR RETURN IT TO BOARD, BUT NOT AMEND IT. US
SUPPORTED JUNE BOARD APPROVAL OF DRAFT BUDGET (GC(XVII)/505)
AND MISSION RECOMMENDS US SUPPORT GC APPROVAL. APPROPRIATION
RESOLUTION FOR 1974 (ANNEX V.A OF BUDGET DOCUMENT) INCLUDES
SPECIAL SECTION 9 (PRESENTLY IN AMOUNT OF \$2.1-MILLION) INSERTED
TO COMPENSATE FOR REDUCTION IN US EXCHANGE RATE FROM 23.10
AUSTRIAN SCHILLINGS (AS) TO US \$1.00 WHEN BUDGET WAS CALCULATED
TO AS 21.00 TO US \$1.00 WHEN BOARD APPROVED BUDGET IN JUNE.

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UN RATE NOW STANDS AT AS 17.60 TO US \$1.00, CREATING FURTHER
GAP BETWEEN RECOMMENDED PROGRAM LEVEL AND FUNDS AVAILABLE
APPROXIMATING \$3.2-MILLION; GC/INF DOCUMENT CALLING ATTENTION
TO THIS SHOULD BE CIRCULATED SHORTLY. BOARD WILL CONSIDER

CORRECTIVE MEASURES AT PRE-GC SESSION, AND IT NOT RPT NOT CERTAIN AT THIS TIME WHAT IT WILL DO. IN EVENT BOARD DECIDES TO RECOMMEND FURTHER INCREASE IN SECTION 9 APPROPRIATION FOR 1974, MISSION RECOMMENDS US SUPPORT GC APPROVAL OF FULL RECOMMENDED APPROPRIATION. BOARD ALSO RECOMMENDED THAT WORKING CAPITAL FUND BE MAINTAINED AT \$2-MILLION AND THAT TARGET FOR VOLUNTARY CONTRIBUTIONS BE MAINTAINED AT \$3-MILLION FOR 1974. MISSION RECOMMENDS US SUPPORT GC APPROVAL BOTH RECOMMENDATIONS.

17. AGENDA ITEM 15 - SCALE OF ASSESSMENTS FOR 1974: SCALE WILL BE CALCULATED BY SECRETARIAT IN USUAL MANNER, BASED ON UN SCALE FOR CURRENT YEAR (1973) ADJUSTED FOR DIFFERENCES IN MEMBERSHIP AS AUGUST 31. ONLY CHANGE FROM LAST YEAR'S SCALE WILL BE FIRST APPEARANCE OF BANGLADESH, WITH RATE OF 0.14 PER CENT WHICH WILL RESULT IN PROPORTIONAL REDUCTION OF US BASE RATE FROM 31.52 PER CENT TO 31.47 PERCENT. ADOPTION OF SCALE SHOULD BE NONCONTROVERSIAL, AND MISSION RECOMMENDS US JOIN CONSENSUS APPROVING IT.

18. AGENDA ITEM 16 - MARKET SURVEY FOR NUCLEAR POWER IN UNCLASSIFIED

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DEVELOPING COUNTRIES: FINAL REPORT OF MARKET SURVEY ISSUED THIS WEEK, AND SUMMARY REPORT WILL BE CIRCULATED AS GC(XVII)/506, TO BE DISCUSSED IN FIRST INSTANCE BY PT&B COMMITTEE. MISSION RECOMMENDS US MAKE STATEMENT IN COMMITTEE COMMENDING REPORT AND MAKING SOME OBSERVATIONS ON FUTURE IMPLICATIONS FOR AGENCY'S PROGRAM IN THIS FIELD; COMMENTS FOR SUCH STATEMENT WILL BE TRANSMITTED SEPARATELY. MISSION RECOMMENDS US JOIN CONSENSUS ACCEPTING REPORT AND HIGHLY COMMENDING DG AND STAFF FOR WORK INVOLVED.

19. AGENDA ITEM 17 - AGENCY'S ACCOUNTS FOR 1972: JUNE BOARD RECOMMENDED GC APPROVAL OF ACCOUNTS (GC(XVII)/504); GC ACTION SHOULD BE ROUTINE. MISSION RECOMMENDS US JOIN CONSENSUS APPROVING ACCOUNTS.

20. AGENDA ITEM 18 - AMENDMENT OF RULES OF PROCEDURE: SUBJECT ANY COMMENTS WHICH DEPT MAY HAVE ON PROPOSED REVISION OF RULES (GC(XVII)/503) TRANSMITTED REF G, MISSION RECOMMENDS US SUPPORT ADOPTION BY GC OF REVISED RULES, MAKING APPROPRIATE STATEMENT COMMENDING SECRETARIAT FOR WORK THAT WENT INTO PREPARING REVISION AND WELCOMING IT AS MEASURE TO STRENGTHEN CONSTRUCTIVE PARTICIPATION OF GC IN AGENCY'S WORK.

21. AGENDA ITEM 19 - ELECTION OF MEMBERS TO BOARD OF GOVERNORS: ELECTIONS TO BOARD THIS YEAR WILL BRING BOARD TO NEW SIZE OF 34 MEMBERS FOR FIRST TIME, PURSUANT TO AMENDMENT TO ARTICLE VI OF STATUTE WHICH ENTERED INTO FORCE ON JUNE 1. JUNE BOARD DESIGNATED 12 MEMBERS (INCLUDING US) OF NEW BOARD (REF H),

AND FOUR CURRENT MEMBERS HAVE TERMS NOT EXPIRING UNTIL 1974, SO 17TH GC MUST ELECT 18 MEMBERS TO BRING BOARD TO REQUIRED SIZE AT END OF SESSION. DISCUSSION AMONG VIENNA MISSIONS AND MEETINGS OF REGIONAL GROUPS TO DEVELOP CONSENSUS SLATE ARE PROCEEDING; MISSION WILL REPORT SEPTEL, INCLUDING RECOMMENDATION AS TO US VOTES. ONE CANDIDATE (LEBANON) HAS ALREADY CONFIRMED TO MISSION BY NOTE THAT IT WILL LEAVE BOARD AFTER ONE YEAR, AND CONSULTATIONS NOW IN PROGRESS SHOW PROMISE OF PRODUCING AGREEMENT TO SERVE ONLY ONE YEAR BY SIX MORE CANDIDATES REQUIRED TO ACHIEVE ROTATIONAL SCHEME DISCUSSED REF I. IN EVENT AGREEMENT NOT REACHED BEFORE TIME OF ELECTION, MISSION WILL REPORT FURTHER. IF AGREEMENT REACHED, MISSION SUGGESTS THAT AS APPROPRIATE USDEL EXPRESS GREAT APPRECIATION TO THOSE MEMBERS WHO HAVE AGREED TO COOPERATE IN RESOLVING THIS PROBLEM.

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22. AGENDA ITEM 20 - APPOINTMENT OF EXTERNAL AUDITOR: MISSION UNDERSTANDS THAT CZECH GOVERNMENT HAS INFORMALLY AGREED TO MAKE CURRENT EXTERNAL AUDITOR, JULIUS HAJEK (AUDITOR GENERAL OF CZECHOSLOVAKIA), AVAILABLE FOR FURTHER TWO-YEAR TERM IF AGENCY DESIRES. IT VERY LIKELY THAT GD WILL PROPOSE HAJEK REAPPOINTMENT. AGENCY BUDGET DIVISION QUITE SATISFIED WITH HAJEK, WHO FULLY FAMILIAR WITH COMPUTERIZED ACCOUNTING SYSTEMS AND HAS MADE VALUABLE CONTRIBUTIONS TO REVISION OF ACCOUNTING SYSTEM NOW IN PROGRESS. MISSION HAS HEARD NO COMPLAINTS ON HIS PERFORMANCE, AND RECOMMENDS US JOIN CONSENSUS SUPPORTING HIS REAPPOINTMENT.

23. AGENDA ITEM 21 - ELECTIONS TO STAFF PENSION COMMITTEE: IT NOT RPT NOT YET CERTAIN WHETHER ELECTION TO FILL ONE PLACE WILL BE REQUIRED. IF REQUIRED, SUCH ELECTIONS ARE NORMALLY UNCONTESTED RATIFICATION OF PROPOSAL BY CHAIRMAN OF SUCH PERSONS AS HE HAS FOUND WILLING TO SERVE. IF PLACE MUST BE FILLED, MISSION RECOMMENDS US SUPPORT CANDIDATE PROPOSED BY CHAIRMAN (BITTENCOURT, BRAZILIAN PERMREP).

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24. AGENDA ITEM 22 - VOLUNTARY CONTRIBUTIONS TO GENERAL FUND:
PER REF J, MISSION ASSUMES DEPT WILL AUTHORIZE TRANSMISSION OF
USUAL LETTER STATING US WILLINGNESS TO PLEDGE, SUBJECT TO
CONGRESSIONAL APPROPRIATION OF FUNDS.

25. AGENDA ITEM 23 - CLOSING OF SESSION: NO ACTION REQUIRED.

26. OTHER ISSUES: MISSION HAS NO INDICATION AT PRESENT THAT
ANY EXTRANEIOUS POLITICAL ISSUES WILL ARISE. IN EVENT ANY EMERGE,
MISSION WILL REPORT FURTHER. AS NOTED ABOVE, MISSION FEELS IT
LIKELY THAT SOME LDC REPS WILL USE PLENARY AND COMMITTEES TO BE-
GIN BUILDING RECORD FOR HIGHER TARGET FIGURE PRIOR TO CONSIDER-
ATION OF LEVEL OF TARGET FOR VOLUNTARY CONTRIBUTIONS IN 1975
BY BOARD NEXT SPRING.

27. ACTION REQUESTED: DEPT INSTRUCTIONS FOR USDEL TO SUBJECT
MEETING. LABOWITZ

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Message Attributes

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Decaption Note:
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Disposition Approved on Date:
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Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
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Disposition Remarks:
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Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
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